# Public consultation on a review of EU passenger ship safety legislation

Questions marked with an asterisk \* require an answer to be given.

# I. Information about the participant

In what capacity are you completing this questionnaire?*
As a citizen
A private organisation, professional association or a public authority
Please provide your first name, surname, and email address.
This question will help us identify contributions.
Contributions received will be published on the Internet, together with the identity of the contributor, unless the contributor objects to publication of the personal data on the grounds that such publication would harm his or her legitimate interests. In this case the contribution may be published in anonymous form.  Do you consent to the publication of your response by the European Commission?
© Yes
Yes, but anonymously
○ No
Is your organisation registered in the Transparency Register of the European Commission?
http://europa.eu/transparency-register/index_en.htm *
© Yes
◎ No

Please indicate the identification number *
What is the name of your organisation or authority?
What is your function within this organisation or authority?

The type of your organisation *		
<ul><li>Ports with passenger ships oper waters</li></ul>	ating in international	Other private company
Port association		Enforcement body
Ship builder		National government
Ship building association		National administration/agency
Ship owner		Regional or local government
Ship owner association		Trade Union/worker organisation
Cruise ship operator		Consumer or passenger association
Other passenger ship operator		Other association/non-governmental organisation
Tour operators' association		Academic institution
Equipment producer		Other (please specify)
Please specify 'Other'		
-		<b>4</b>
What is the country where your o	rganisation or author	ity is established?
Afghanistan	Georgia	Northern Mariana Islands
Albania	Germany	Norway
Algeria	Ghana	Oman
American Samoa	Gibraltar	Pakistan
Andorra	Greece	Palau
Angola	Greenland	Panama
Anguilla	Grenada	Papua New Guinea
Antarctica	Guadeloupe	Paraguay
Antigua and Barbuda	Guam	Peru
Argentina	Guatemala	Philippines
Armenia	Guinea	Pitcairn
Aruba	Guinea-Bissau	Poland
Australia	Guyana	Portugal

<ul><li>Austria</li></ul>	Haiti	Puerto Rico
Azerbaijan	Heard and Mc Donald Islands	O Qatar
Bahamas	Holy See (Vatican City State)	Reunion
Bahrain	Honduras	Romania
Bangladesh	Hong Kong	Russian Federation
Barbados	Hungary	Rwanda
Belarus	Iceland	Saint Kitts and Nevis
Belgium	India	Saint LUCIA
Belize	Indonesia	Saint Vincent and the Grenadines
Benin	Iran (Islamic Republic of)	Samoa
Bermuda	○ Iraq	San Marino
Bhutan	Ireland	Sao Tome and Principe
Bolivia	Israel	Saudi Arabia
Bosnia and Herzegowina	Italy	Senegal
Botswana	Jamaica	Seychelles
Bouvet Island	Japan	Sierra Leone
Brazil	O Jordan	Singapore
British Indian Ocean Territory	Kazakhstan	Slovakia (Slovak Republic)
Brunei Darussalam	Kenya	Slovenia
Bulgaria	Kiribati	Solomon Islands
Burkina Faso	<ul><li>Korea, Democratic People's Republic of</li></ul>	Somalia
Burundi	Korea, Republic of	South Africa
Cambodia	Kuwait	South Georgia and the South Sandwich Islands
Cameroon	Kyrgyzstan	O Spain
Canada	<ul><li>Lao People's Democratic</li><li>Republic</li></ul>	Sri Lanka
Cape Verde	Latvia	St. Helena
Cayman Islands	Lebanon	St. Pierre and Miquelon
Central African Republic	Lesotho	Sudan
Chad	Liberia	Suriname
Chile	Libyan Arab Jamahiriya	Svalbard and Jan Mayen Islands
China	Liechtenstein	Swaziland
Christmas Island	Lithuania	Sweden
Cocos (Keeling) Islands	Luxembourg	Switzerland
Colombia	Macau	Syrian Arab Republic

Comoros	<ul><li>Macedonia, The Former</li><li>Yugoslav Republic of</li></ul>	Taiwan, Province of China
Congo	Madagascar	Tajikistan
Congo, the Democratic Republic of the	Malawi	Tanzania, United Republic of
Cook Islands	Malaysia	Thailand
Costa Rica	Maldives	◯ Togo
Cote d'Ivoire	Mali	Tokelau
Croatia (Hrvatska)	Malta	Tonga
Cuba	Marshall Islands	Trinidad and Tobago
Cyprus	Martinique	Tunisia
Czech Republic	Mauritania	Turkey
Denmark	Mauritius	Turkmenistan
Djibouti	Mayotte	Turks and Caicos Islands
Dominica	Mexico	Tuvalu
Dominican Republic	Micronesia, Federated States of	Uganda
East Timor	Moldova, Republic of	Ukraine
Ecuador	Monaco	United Arab Emirates
Egypt	Mongolia	United Kingdom
El Salvador	Montserrat	United States
Equatorial Guinea	Morocco	<ul><li>United States Minor Outlying Islands</li></ul>
Eritrea	Mozambique	Uruguay
Estonia	Myanmar	Uzbekistan
Ethiopia	Namibia	Vanuatu
Falkland Islands (Malvinas)	Nauru	Venezuela
Faroe Islands	Nepal	Viet Nam
Fiji	Netherlands	Virgin Islands (British)
Finland	Netherlands Antilles	Virgin Islands (U.S.)
France	New Caledonia	Wallis and Futuna Islands
France, Metropolitan	New Zealand	Western Sahara
French Guiana	Nicaragua	Yemen
French Polynesia	Niger	Vugoslavia
French Southern Territories	Nigeria	Zambia
Gabon	Niue	Zimbabwe
Gambia	Norfolk Island	

For ship owners and operators: How many passenger ships (i.e. carrying > 12 persons apart from the crew) do you own/operate/represent covered by the following legislative measures:							
a: None b: 1-3 c: 3-10 d: 10-20 More than e: 20							
	a	b	С	d	е		
SOLAS 74 Convention *	0	0	0	0	0		
Directive 2009/45/EC (and not including SOLAS ships operating in international waters)	•	•	•	•	•		
IMO High Speed Craft Code	0	©	©	0	0		
National legislation *	0	©	©	0	0		
· · · · · · · · · · · · · · · · · ·							
For ship owners and operators: Which of the following ship types do you own/operate?  **Historical ships:* covers a variety of different ship types and ranges from historical sailing ships to power-driven vessels. Historical ships include former fishing boats, cargo vessels, coastal passenger traditional ships, tugs, icebreakers, light vessels and others falling within the framework of the European Maritime Heritage.							
RoRo passenger (ropax) ships High Speed Ferries Ferries (other than ropax or High							
RoRo passenger (ropax) ships	igh Speed Fer	ries	Ferrio	es (other than	ropax or High		
	igh Speed Fer		Speed)	es (other than rical ships	ropax or High		
Cruise ships			Speed)  Histo	rical ships r (please spec			
☐ Cruise ships ☐ C ☐ Vessels carrying off shore ☐ S	ruise ship tenc		Speed)  Histo Othe	rical ships r (please spec			
☐ Cruise ships ☐ C ☐ Vessels carrying off shore ☐ S	ruise ship tenc		Speed)  Histo Othe	rical ships r (please spec			

#### II. Section II

#### **II.1 Problems**

As mentioned above, based on the consultation with the Member State experts, certain problems have already been identified. The purpose of this section is to get stakeholders' opinions on the problems with the current regulatory setup and identify the underlying causes.

The following question concerns how often you personally experience problems arising from the current regulative framework. These main issues are then one by one explored in more detail.

1. How often have you experienc	ed the fol	lowing:			
a: Often b: Occasionally c: Rarely d: Never e: Do not know					
	а	b	С	d	е
The need for safety measures above and beyond what is required in the EU  Directives	•	•	•	•	0
Trade barriers due to differences in regulations on safety between the  Member States/EEA countries	•	•	•	•	0
Complexity of different regulations making it difficult to comply	•	•	0	•	•
Unnecessary administrative costs (e.g due to differing passenger ship safety requirements between Member  States/EEA countries)	0	©	•	0	©

2. P	lease specify other problems you have exp	perienced and	d how often ye	ou experience	d these	
and safe Son som	high speed passenger craft throughout the ety on board independently of which Members among the Member States are types of ships.  To what extent do you consider assenger safety:	e EU should per States the do however s	have the right passenger is till occur as th	to expect and sailing in.  The Directive (2)	d rely on a hig	gh level of only covers
b: c: d:	Not at all Low Medium High Do not know					
		a	b	С	d	е
	Some ships are not covered by Directive ** 2009/45/EC*	•	0	•	0	©
	Passenger ships (covered by the Directive 2009/45/EC) which are not in compliance	•	•	•	•	©
h	The limitation of coverage to steel ships has led to stakeholders preferring ships hade of other materials	•	•	•	•	•
	The limitations of coverage to domestic rade only	•	•	•	•	©

4. For some types of ships it is unclear whether they are covered by Directive 2009/45/EC and Member States may apply the provisions of Directive 2009/45/EC or e.g. national legislation.  Please indicate how much the ship types are concerned:					
a: Not at all b: Low c: Medium d: High e: Do not know					
	а	b	С	d	е
Sailing ships *	0	0	0	0	
Tenders *	•	0	0	0	©
Ships carrying offshore workers	0	0	0	0	©
Are there any other ship types concerned?			ey then conce	erned?	
o. I lease specify any other concerns regarding	у раззепуег	saicty levels			

Another key objective of Directive 2009/45/E	C is to remove	e any barriers	to trade betw	een the Mem	ber States			
and thereby facilitate the functioning of the internal market. Any new legislation must seek to minimize barriers to								
trade and identifying existing barriers is therefore important.								
7. To what extent do you consider the following to be a barrier to trade?								
a: Not at all								
b: Low								
c: Medium								
d: High e: Do not know								
c. Bo not know								
	a	b	С	d	е			
The shipbuilding market is adversely								
affected by incoherent regulations	0	0	0	0	0			
Access of other EU operators to the								
market of a specific Member State is adversely affected by incoherent								
*								
regulations								
The limitation of the scope of Directive								
2009/45/EC to domestic trade only	0	0						
adversely affects cabotage services*								
For SOLAS ships, the different ways Flag								
States deal with exemptions creates a	0	0						
barrier								
8. Please specify any other concerns regarding	ng barriers to	trade						

As mentioned in the introduction, the current legislative framework consists of three levels of regulation: international, EU and national. Therefore, it is important to identify the degree to which this creates an unnecessary complexity in the regulatory framework as well as any unnecessary administrative costs created by the current regulatory framework.

9. To what extent do you consider that the complexity of different regulatory measures creates a problem:

a: Not at all b: Low					
c: Medium					
d: High					
e: Do not know					
C. Do not whow					
	а	b	С	d	е
Need to comply with different rules					
(international, EU and national) *	0	0	0	©	©
Different rules applying to different types					
of ships *					
or strips					
The complexity of the rules in Directive					
2009/45/EC*	©	(C)	0	©	0
Unclear, imprecise definitions in Directive					
2009/45/EC*					Ü
Lack of flexibility in Directive 2009/45/EC					
to take new technical innovations into					
consideration *					
00.10.00.00.00.00.00.00.00.00.00.00.00.0					
The fact that the scopes of the EU					
legislative instruments (see introduction) *					0
differ					
The fact that 2003/25/EC refers to					
international legislation which is no longer					
in place for new ships					

10. Please specify any other concerns regarding complexity of regulative framework
With any regulatory measure, administrative costs may occur and in developing new legislation, considering how
administrative costs can be minimised is therefore important.
11. To what extent do you consider that the following creates unnecessary administrative
costs
a: Not at all
b: Low
c: Medium
d: High
e: Do not know
e. Do not know

	a	b	С	d	е
a) Excessive requirements of regulation:  Directive 2009/45/EC – main directive	©	©	0	0	©
b) Excessive requirements of regulation:  Directive 99/35/EC – on surveys	©	©	0	0	0
c) Excessive requirements of regulation:  Directive 98/41/EC – on registration	©	©	0	0	0
d) Excessive requirements of regulation: Directive 2003/25/EC applies an inter-governmental agreement, the 1996 Stockholm Agreement	©	©	•	•	
e) Excessive requirements of regulation: National legislation  * Please specify below which Member State(s)	©	©	•	•	©
f) SOLAS*	©	©	0	0	©
g) Different layers of regulatory framework (e.g. SOLAS, Directive 2009/45/EC, national legislation).  **Please specify below which legislation*	©	©	•	•	
h) Differences in regulations between Member States.  ** Please specify below which legislation*	©	©	©	•	©
i) Differences in exemptions regimes within the Member States.  **  **  **  **  **  **  **  **  **	•	©	•	•	©
j) Overlapping inspection regimes (e.g. SOLAS vs Directive 2009/45/EC; 99/35/EC; 98/41/EC).  ** Please specify below which legislation*	•	•	•	•	•

Please specify the Member State(s) from question 11e.	
Please specify the legislation from question 11g.	
Please specify the legislation from question 11h.	
Please specify the legislation from question 11i.	
Please specify the legislation from question 11i.	
Please specify the legislation from question 11i.	
Please specify the legislation from question 11i.	
Please specify the legislation from question 11i.	
Please specify the legislation from question 11i.	

Please specify the legislation from question 11	j.				
12. Please specify any other concerns regardi	ng administra	tive costs			
It constitutes a problem if procedures create upone way of reducing these administrative cost kindly asked to specify which procedures that 13. To what degree do you consider	s. The question	on below sets	s out certain p	procedures an	nd you are
a: Not at all b: To some extent c: A lot Should be d: abolished e: Do not know					
	а	b	С	d	е
Transposing legislative requirements to national law	©	0	0	0	0
Updating safety requirements to meet technical advancements	•	0	©	0	•
Notification to the Commission of the main provisions of national law adopted in the field covered by Directive 2009/45/EC, regarding the updates of the Directive	0	•	•	©	©

Procedure for approving national exceptions	©	©	0	0	0
Application for equivalents and exemptions from EU legislation	©	©	©	•	•
Surveys required by EU legislation vs.	©	©	©	•	•
Surveys required by the different EU legislative instruments (see introduction)	©	©	©	•	©
Requirements for registration of passengers/persons on board	©	©	©	©	0
Procedures for attaining the passenger  Ship Safety Certificate	©	©	©	0	0
High Speed Craft Safety Certificate	©	©	©	•	0
Permit to Operate High Speed Craft *	©	©	©	0	0
Dynamically Supported Craft Construction and Equipment Certificate	©	©	0	•	0
Dynamically Supported Craft Permit to Operate*	©	©	©	0	0
Establishment of rules on penalties applicable to infringements of the national provisions adopted pursuant to Directive 2009/45/EC	©	©	•	•	©
Inspections *	©	©	©	0	0
Other measures  Please specify below	©	©	0	0	©

Please specify the other measures					
14. Please justify your choices and explain how	w relevant pro	cedures can b	e simplified		
ased on the consultation of Member States, as ment jectives for the revised EU legislation on passenger this section of the public consultation, the Commiss	r safety. sion seeks to id	entify the degre	e to which sta	keholders agre	
2 Objectives ased on the consultation of Member States, as ment ojectives for the revised EU legislation on passenger this section of the public consultation, the Commiss ojectives and to identify other objectives that may be	r safety. sion seeks to id a taken into con	entify the degre sideration in the	e to which sta	keholders agre view.	e with these
ised on the consultation of Member States, as ment jectives for the revised EU legislation on passenger this section of the public consultation, the Commiss jectives and to identify other objectives that may be 1. What do you see as the most in this area?	r safety. sion seeks to id taken into con	entify the degre sideration in the objectives	e to which sta e legislative re when rev	keholders agre view.	e with these
ised on the consultation of Member States, as ment jectives for the revised EU legislation on passenger this section of the public consultation, the Commiss jectives and to identify other objectives that may be 1. What do you see as the most in this area?	r safety. sion seeks to id taken into con	entify the degre sideration in the objectives	e to which sta e legislative re when rev	keholders agre view.	e with these
sed on the consultation of Member States, as ment jectives for the revised EU legislation on passenger this section of the public consultation, the Commiss jectives and to identify other objectives that may be 1. What do you see as the most in this area?	r safety. sion seeks to id taken into con	entify the degre sideration in the objectives	e to which sta e legislative re when rev	keholders agre view.	e with these
sed on the consultation of Member States, as ment jectives for the revised EU legislation on passenger this section of the public consultation, the Commiss jectives and to identify other objectives that may be 1. What do you see as the most in this area?  Rank the objectives from 1-5 where 1 is very in the consultation of the public consultation on passenger this section of the public consultation on passenger this section of the public consultation of passenger this section of the public consultation on passenger this section of the public consultation on passenger this section of the public consultation of of the public	r safety. sion seeks to id taken into con	entify the degre sideration in the objectives	e to which sta e legislative re when rev	keholders agre view.	e with these
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sed on the consultation of Member States, as ment jectives for the revised EU legislation on passenger this section of the public consultation, the Commiss jectives and to identify other objectives that may be  1. What do you see as the most in this area?  Rank the objectives from 1-5 where 1 is very in the consultation at the consultation of passenger this section of the public consultation, the Commiss is jectives and to identify other objectives that may be as the most in this area?	r safety. sion seeks to id taken into con	entify the degre sideration in the objectives	e to which sta e legislative re when rev	keholders agre view.	e with these
sed on the consultation of Member States, as ment jectives for the revised EU legislation on passenger this section of the public consultation, the Commiss jectives and to identify other objectives that may be 1. What do you see as the most in this area?  Rank the objectives from 1-5 where 1 is very in a: 1  b: 2  c: 3  d: 4	r safety. sion seeks to id taken into con	entify the degre sideration in the objectives	e to which sta e legislative re when rev	keholders agre view.	e with these

safety \*

b) Establish harmonised safety standards so that shipyards can construct ships in

Europe applying the same standards \*

c) Establish harmonised safety standards so that ships can be transferred within Europe without any problems related to differences in the safety standards	•	©	•	•	•
d) Establish harmonised safety standards so that ships can trade between Member States / EEA countries	©	0	©	•	•
e) Establish harmonised safety standards so that ships flagged Member State A can trade within Member State B	©	0	0	©	•
f) Simplify legislative framework by including more references to international accepted regulations like SOLAS	©	0	©	•	•
g) Simplify legislative framework by establishing requirements on a more global level instead of inclusion of many detailed requirements	©	©	©	©	•
h) Simplify legislative framework by targeted technical requirements for specific types of ships	©	0	©	©	•
i) Simplify legislative framework by combining EU legislative instruments  ** Please specify below which legislative instruments	•	©	•	•	•
j) Improve consistency in the legislative framework, as regards e.g. coverage of different safety related Directives and definitions in EU and international regulations	©	©	•	•	•
k) Ensure flexibility in order to facilitate technical updates of legislation in the light of international standards	•	•	•	•	•
I) Reduce administrative burdens	©	•	•	©	0

Please specify the EU legislative instruments from question 1i.
2. Do you see any other objectives when revising EU legislation in this area?
3. Do you have any further observations on the objectives of the legislative review?
o. Do you have any further observations on the objectives of the registative review:
2 Ontions
.3 Options
he Commission has elaborated a number of options for the revision of Directive 2009/45/EC, and this section of the consultation
ims to get the stakeholders opinion on which option would be the most suitable.
4. Mileiala of the fallowing malian antique de van considerathe mant annuagista
1. Which of the following policy options do you consider the most appropriate
when revising the existing EU legislative framework?
Rank the policy options below according to which you find most appropriate – where 1 is the most appropriate
option and 7 is the least appropriate option

a: 1 b: 2 c: 3 d: 4 e: 5 f: 6 g: 7		

	a	b	С	d	е	f	g
Option 1: No policy change	0			0		<b></b>	<b></b>
Option 2: Soft law Explanatory guidelines on interpretation of provisions in the Directives. Promoting establishment of sufficient national requirements to vessels made of materials other than steel.	•	•	•	•	•	•	•
Option 3: Elimination of Directive 2009/45/EC and reliance on national law	©	0	0	©	0	©	0
Option 4: International safety legislation Passenger ship safety legislation will comply with IMO legislation for all or for the main selected market segments/ship types Please specify below which ship types you consider to be the main ones	•	•	•	©	©	0	•
Option 5: Tailored common EU safety rules Tailoring the EU legislation to pursue high safety standards for the main market segments/ship types Please specify below which ship types you consider to be the main ones	•	•	•	©	•	0	
Option 6: National safety legislation Passenger ship safety will mainly rely on national legislation (if all = Option 3) - i.e. only tailored common EU safety rules for a few selected market segments/ship types Please specify below which ship types you consider to be the main ones	•	•	•	©	©	0	
Option 7: Extension of the scope of the Directive from domestic voyages to voyages between EU Member States (in combination with option 5)	0	•	©	©	©	•	0

Please specify the ship types in option 4*	
Please specify the ship types in option 5	
*	
Diagon appoints the phin types in antica C	
riease specify the ship types in option 6	
Please specify the ship types in option 6  *	
*	
*	
*	
*	
*	

3. Do you have any further observations regarding the options of the legislative review?
Below a number of ship materials and types of ships are listed for different types of trade. Information on which types of trade/material and ships that should be regulated by the different regulations is important for optimising the output of the legislative review.
4. By which rules should different types of ships be regulated? In order to answer to this question, please fill out the table in the Microsoft Excel sheet: <b>Download the document</b>
here, and upload it in the box below.
*
I filled out the table in the Microsoft Excel sheet
I choose not to answer to this question and did not fill out the table
5. Do you have any further observations regarding the rules to be applied to different types of ships?

### **II.4 Impacts**

This section aims to collect the stakeholders' views on possible impacts from certain changes to the legislation and will contribute to the overall assessment of impacts related to different policy options.

Directive 2009/45/EC only covers certain ships, and it is currently discussed to broaden the coverage of the Directive. The following questions aim to identify the impacts if the Directive is extended to cover:

- Ships made from materials other than steel
- Historic/sailing ships
- Tenders
- Vessels carrying off shore workers

These ships are currently not covered by EU legislation. Instead, in domestic trade national rules apply.

Moreover, the last question addresses impacts of extending the scope of the Directive to also covering intra EU voyages. The current directive only covers domestic voyages within the Member States/EEA Countries and voyages crossing borders are thus not covered by EU but mostly by international law.

1. If ships made from materials other than steel are included in the scope of EU safety rules, what would be the impact on:
a: High increase b: Slight increase c: Neutral d: Slight decrease e: Highly decrease f: Do not know

	a	b	С	d	е	f
Overall safety levels *	0	<b></b>	0	0	0	<b></b>
Share of ships with insufficient safety	0	0	0	0	0	0
Level of compliance with Directive 2009/45/EC*	0	0	0	0	0	0
Transfers of ships within EU*	0		0	0	0	
Access of EU operators to the cabotage services in another Member State	©	0	©	0	0	0
Administrative costs of public authorities *	©	0	©	©	©	0
Administrative cost for shipbuilders *	0	©	0	0	0	
Compliance costs for shipbuilders *	0	0	0	0	0	0
Other operating costs for shipbuilders *	0	0	0	0	0	©
Profitability of shipbuilding industry *	0	0	0	0	0	0
Administrative cost for ship operators *	0	0	0	0	0	©
Compliance costs for ship operators *	0	0	0	0	0	0
Other operating costs for ship operators *	0	0	0	0	0	0
Profitability of ship operators *	0		0	0	0	0

2. Anything else that could be impacted?
3. If the historic ships/sailing vessels are included in the scope of EU safety rules,
what would be the impact on:
a: High increase
b: Slight increase
c: Neutral
d: Slight decrease
e: Highly decrease f: Do not know

	a	b	С	d	е	f
Overall safety levels *	0			0	0	0
Share of ships with insufficient safety	0	0	0	0	0	©
Share of passenger ships - covered by Directive 2009/45/EC - sailing in incompliance	0	•	•	0	0	•
Transfers of ships within EU*	0	©	0	0	0	©
Access of EU operators into the market in another Member State	©	0	0	0	0	0
Administrative costs of public authorities	0	0	0	0	0	0
Administrative cost for shipbuilders *	0	©	0	0	0	0
Compliance costs for shipbuilders *	0	0	0	0	0	0
Other operating costs for shipbuilders *	0	©	0	0	0	0
Profitability of shipbuilding industry *	0	0	0	0	0	0
Administrative cost for ship operators	0	©	0	0	0	0
Compliance costs for ship operators *	0	0	0	0	0	©
Other operating costs for ship operators *	0	0	0	0	0	0
Profitability of ship operators	0	0	0	0	0	0

4. Anything else that could be impacted?
5. If the tenders will be included in the scope of EU safety rules, what would be
the impact on:
a: High increase
b: Slight increase
c: Neutral
d: Slight decrease
e: Highly decrease
f: Do not know

	a	b	С	d	е	f
Overall safety levels *	0			0	0	0
Share of ships with insufficient safety	0	0	0	0	0	©
Share of passenger ships - covered by Directive 2009/45/EC - sailing in incompliance	0	•	•	0	0	•
Transfers of ships within EU*	0	©	0	0	0	©
Access of EU operators into the market in another Member State	©	0	0	0	0	0
Administrative costs of public authorities	0	0	0	0	0	0
Administrative cost for shipbuilders *	0	©	0	0	0	0
Compliance costs for shipbuilders *	0	0	0	0	0	0
Other operating costs for shipbuilders *	0	©	0	0	0	0
Profitability of shipbuilding industry *	0	0	0	0	0	0
Administrative cost for ship operators *	0	©	0	0	0	0
Compliance costs for ship operators *	0	0	0	0	0	©
Other operating costs for ship operators *	0	0	0	0	0	0
Profitability of ship operators	0	0	0	0	0	0

6. Anything else that could be impacted?
7. If the ships carrying off shore workers will be included in the scope of EU
safety rules, what would be the impact on:
a: High increase
b: Slight increase c: Neutral
d: Slight decrease
e: Highly decrease
f: Do not know

	a	b	С	d	е	f
Overall safety levels *	0			0	0	0
Share of ships with insufficient safety	0	0	0	0	0	©
Share of passenger ships - covered by Directive 2009/45/EC - sailing in incompliance	0	•	•	0	0	•
Transfers of ships within EU*	0	©	0	0	0	©
Access of EU operators into the market in another Member State	©	0	0	0	0	0
Administrative costs of public authorities	0	0	0	0	0	0
Administrative cost for shipbuilders *	0	©	0	0	0	0
Compliance costs for shipbuilders *	0	0	0	0	0	0
Other operating costs for shipbuilders *	0	©	0	0	0	0
Profitability of shipbuilding industry *	0	0	0	0	0	0
Administrative cost for ship operators *	0	©	0	0	0	0
Compliance costs for ship operators *	0	0	0	0	0	©
Other operating costs for ship operators *	0	0	0	0	0	0
Profitability of ship operators	0	0	0	0	0	0

8. Anything else that could be impacted?
9. If the scope of the Directive would be extended from domestic voyages to
voyages between Member States, what would be the impact on:
a: High increase
b: Slight increase
c: Neutral
d: Slight decrease
e: Highly decrease  f: Do not know

	a	b	С	d	е	f
Overall safety levels *	0			0	0	0
Share of ships with insufficient safety	0	0	0	0	0	©
Share of passenger ships - covered by Directive 2009/45/EC - sailing in incompliance	0	•	•	0	0	•
Transfers of ships within EU*	0	©	0	0	0	©
Access of EU operators into the market in another Member State	©	0	0	0	0	0
Administrative costs of public authorities	0	0	0	0	0	0
Administrative cost for shipbuilders *	0	©	0	0	0	0
Compliance costs for shipbuilders *	0	0	0	0	0	0
Other operating costs for shipbuilders *	0	©	0	0	0	0
Profitability of shipbuilding industry *	0	0	0	0	0	0
Administrative cost for ship operators *	0	©	0	0	0	0
Compliance costs for ship operators *	0	0	0	0	0	©
Other operating costs for ship operators *	0	0	0	0	0	0
Profitability of ship operators	0	0	0	0	0	0

10. Anything else that could be impacted?
As mentioned above, the regulation is currently done at three levels – international, EU and national, if this is reduced to two levels, by abolishing EU regulation in this area, potential impact on passenger safety, on trade and administrative costs must be assessed.  11. If Directive 2009/45/EC is abolished and regulation is only at international and national level, what would be the impact on:
a: High increase b: Slight increase c: Neutral d: Slight decrease e: Highly decrease f: Do not know

	a	b	С	d	е	f
Overall safety levels *	0			0	0	0
Share of ships with insufficient safety	0	0	0	0	0	©
Share of passenger ships - covered by Directive 2009/45/EC - sailing in incompliance	0	•	•	0	0	•
Transfers of ships within EU*	0	©	0	0	0	©
Access of EU operators into the market in another Member State	©	0	0	0	0	0
Administrative costs of public authorities	0	0	0	0	0	0
Administrative cost for shipbuilders *	0	©	0	0	0	0
Compliance costs for shipbuilders *	0	0	0	0	0	0
Other operating costs for shipbuilders *	0	©	0	0	0	0
Profitability of shipbuilding industry *	0	0	0	0	0	0
Administrative cost for ship operators *	0	©	0	0	0	0
Compliance costs for ship operators *	0	0	0	0	0	©
Other operating costs for ship operators *	0	0	0	0	0	0
Profitability of ship operators	0	0	0	0	0	0

12. Anything else that could be impacted?	
13. Do you have any further comments on the impacts of the planned review?	
.5 Other	
Do you have any other further comment?	
1. Do you have any other farther comment.	

### III. Additional questions

This is a second set of questions, for which the Commission's services seek stakeholder opinions, primarily from those with experience on board passenger ships. Following the recent Costa Concordia cruise ship accident, some issues have been raised specifically addressing larger passenger ships. The Commission would like to use the opportunity of this consultation already planned as part of the review of the European legislation on passenger ship safety, to obtain stakeholder views on current arrangements.

#### **III.1 Evacuation**

Historically, escape routes and evacuation on board ships have been addressed by the prescriptive regulations set out in the SOLAS Convention. These regulations cover the specific structural design requirements of the escape routes for ships. For ro-ro passenger ships constructed on or after July 1, 1999, it is mandatory under the SOLAS Convention to evaluate escape routes by an evacuation analysis. SOLAS also stipulates that all survival craft must be capable of being launched with their full complement of persons and equipment within thirty minutes of the abandon ship alarm being given. Directive 2009/45/EC mirrors these requirements.

In addition to these requirements passenger ships will have their own evacuation procedures. The following questions deal with such procedures.

If you have experience of such procedures you are invited to provide your views.

1. The SOLAS Convention as well as Directive 2009/45/EC contain requirements for an orderly evacuation of ships in case of an accident.
What is your opinion on the evacuation procedures as implemented today, specifically taking into account the increased size of passenger ships?
2. The requirements for evacuation prescribe that information on what to do in cases of emergencies for which evacuation is required shall be supplied to the passengers.
What is your view on the provision of information as regards evacuation and use of life saving appliances?
3. The requirements for evacuation further prescribe that specific instructions (e.g. on the use of life jackets) related to evacuation shall be given to the passengers.
Would you consider that the present instructions given to passengers are sufficient to prepare them to evacuate
the ship?*
© Yes
◎ No

Please explain why not?	
4. According to the requirements the crew should perform a weekly abandon ship drill.	
Would you consider that such drills are effective in training the crew so that they are prepared for an evacuation	า?
*	
© Yes	
© No	
Please explain why not?	
Please explain why not?	
5. According to the requirements the crew should perform a weekly abandon ship drill.	
From your experience, is the crew familiar with the assigned duties in cases of emergency?	
O Yes	
O No	
Please explain why not?	

6. Passenger ships, in particular cruise liners, often have passengers on board of many different nationalities. In what ways, if any, would you consider that language could form a barrier in an evacuation process?
7. While there have been developments and research into new evacuation systems as alternatives to the traditional life boats, the traditional systems are still widely used.
Is there a need to (re)evaluate the traditional evacuation systems (lifeboats and life rafts)?
© Yes
O No
8. Please explain?
I.2 Other issues
he following questions relate to other aspects of emergencies on board passenger ships. Your views on these issues are elcome.
cidente.
1. The SOLAS Convention and Directive 98/41/EC require that information on the (number of) persons on board
is collected and reported.
From your experience, do you consider that there is a need to re-examine procedures for establishing passenger
lists and the reporting of this information?
O Yes
◎ No

2. Please explain?	
<ol> <li>Recent accidents have shown that fire on the vehicle deck of a roro (passenger) ship can have very severe consequences.</li> <li>Would you consider a review of the fire detection and extinguishing arrangements on the vehicle deck of roro (passenger) ships appropriate?</li> </ol>	
© Yes	
© No	
4. Please explain?	
5. Bridge Resource Management procedures are in place to ensure the most effective use of available resource especially in critical situations. In your view is there a need to re-evaluate the bridge resource management procedures that are in place, specifically on the larger passenger ships, also in critical situations? Yes No	S,
6. Please explain?	

7. IMO has recently adopted guidelines on watertight doors (IMO Circular MSC.1/Circ.1380), which give guidal on when such doors have to be closed and when they may be open.  If you are aware of these guidelines, do you consider that they provide for a proper balance between safety and the control of the c	
operations on board the ship?**	
◎ Yes	
© No	
I am not aware of these guidelines	
8. Please explain?	
9. Any other issues you may wish to raise?	
seful links	
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Europa page on this public consultation:

http://ec.europa.eu/transport/maritime/consultations/2012-07-05-passenger-ship-safety\_en.htm

Ms Excel sheet for question II.3.4:

http://ec.europa.eu/transport/maritime/consultations/doc/2012-07-05-passenger-ship-safety/question-ii-3-4.xls

Transparency Register: http://europa.eu/transparency-register/index\_en.htm

Personal Data Protection: http://ec.europa.eu/geninfo/legal\_notices\_en.htm#personaldata

## **Background documents**

Directive 2009/45/EC of 6 May 2009 on safety rules and standards for passenger ships: http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=CELEX:32009L0045:EN:NOT